

1 STEVEN W. MYHRE  
 Acting United States Attorney  
 District of Nevada  
 2 NADIA J. AHMED  
 DANIEL R. SCHIESS  
 3 Assistant United States Attorneys  
 ERIN M. CREEGAN  
 4 Special Assistant United States Attorney  
 501 Las Vegas Blvd. South, Suite 1100  
 5 Las Vegas, Nevada 89101  
 (702) 388-6336  
 6 [steven.myhre@usdoj.gov](mailto:steven.myhre@usdoj.gov)  
[nadia.ahmed@usdoj.gov](mailto:nadia.ahmed@usdoj.gov)  
[erin.creegan@usdoj.gov](mailto:erin.creegan@usdoj.gov)  
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Attorneys for the United States

8  
 9 **UNITED STATES DISTRICT COURT**  
**DISTRICT OF NEVADA**  
 10

11 UNITED STATES OF AMERICA,

12 Plaintiff,

13 v.

14 CLIVEN D. BUNDY,  
 RYAN C. BUNDY,  
 15 AMMON E. BUNDY,  
 RYAN W. PAYNE,  
 16 PETER T. SANTILLI,  
 ERIC J. PARKER, and  
 17 O. SCOTT DREXLER,

18 Defendants.

2:16-CR-00046-GMN-PAL

**GOVERNMENT'S MOTION IN  
 LIMINE TO PRECLUDE  
 IRRELEVANT ARGUMENT AND  
 EVIDENCE IN SUPPORT OF JURY  
 NULLIFICATION**

19 **CERTIFICATION:** Pursuant to Local Rule 12-1, this Motion is timely filed.

20 The United States, by and through the undersigned, respectfully moves *in*  
 21 *limine* to preclude the defendants from 1) addressing in voir dire, opening statement,  
 22 or closing argument and/or 2) adducing or eliciting during direct or cross-  
 23 examination, any information or argument that: portrays or implies that the law  
 24

1 enforcement officers acted unlawfully or unethically during impoundment operations;  
2 or that the actions of the defendants were justified by the U.S. Constitution or other  
3 law. More specifically, the government seeks to preclude evidence, information,  
4 commentary, beliefs, explanations, or opinions about the following:

- 5 • Self-defense, defense of others, or defense of property, justification,  
6 necessity arguments which have no foundation in the law;
- 7 • Third-party/lay person testimony or opinion about the level of force  
8 displayed or used by law enforcement officers during impoundment  
9 operations, including operations on April 6, 9, and 12, 2014;
- 10 • Opinions/public statements of Governor Brian Sandoval of April 8, 2014,  
11 and/or opinions registered by other political office holders or opinion  
12 leaders about BLM impoundment operations;
- 13 • Allegations of workplace misconduct by the SAC of the impoundment,  
14 or regarding those who worked for, or with, him.
- 15 • Allegations that officers connected with the impoundment acted  
16 unethically or improperly by the way they were dressed or equipped  
17 during the impoundment, or that they improperly shredded documents  
18 during or after impoundment operations;
- 19 • References to supposed mistreatment of cattle during the  
20 impoundment operations;
- 21 • Legal arguments, beliefs, explanations, or opinions that the federal  
22 government does not own the land or have legal authority or jurisdiction  
23 over public lands where impoundment operations were conducted, or  
24 that the land was or is otherwise owned by the State of Nevada;
- Legal arguments, beliefs, explanations, or opinions regarding  
infringement on First and Second Amendment rights, including any

1 effort to confuse the jury that there is some form of “journalist” or  
2 “protest” immunity for the crimes charged;

- 3 • References to punishment the defendants may face if convicted of the  
4 offenses;
- 5 • References to the Oregon trial of *United States v. Ammon Bundy,*  
6 *Ryan Payne, and Ryan Bundy.*, or the results in that trial;
- 7 • References to the outcomes in the previous two trials in this case;  
8 and
- 9 • Legal arguments, explanations, or opinions advancing defendants’  
10 views of the U.S. Constitution, including claims that law  
11 enforcement officers within the Department of Interior have no  
12 constitutional authority, that “natural law” or other authority  
13 permits the use of force against law enforcement officers in defense  
14 of property or individual rights, or that the U.S. District Court for  
the District of Nevada has no jurisdiction or authority under the  
constitution to order the removal of cattle from public lands.

15 As shown in the supporting Memorandum, comment and argument about such  
16 matters is nothing more, at bottom, than an improper attempt at jury nullification—  
17 that is, seeking to persuade jurors to acquit (or, hang) based upon political beliefs or  
18 values rather than upon the evidence.

1 **MEMORANDUM OF POINTS AND AUTHORITIES**

2 **A. Procedural Posture.**

3 On March 2, 2016, a federal grand jury in the District of Nevada returned a  
4 sixteen-count superseding indictment against 19 defendants, charging them with:

5 Conspiracy to Commit an Offense Against the United States, 18 U.S.C. § 371;

6 Conspiracy to Impede or Injure a Federal Officer, 18 U.S.C. § 372;

7 Use and Carry of a Firearm in Relation to a Crime of Violence, 18 U.S.C. §  
8 924(c);

9 Assault on a Federal Officer, 18 U.S.C. § 111(a)(1), (b);

10 Threatening a Federal Law Enforcement Officer, 18 U.S.C. § 115(a)(1)(B);

11 Obstruction of the Due Administration of Justice, 18 U.S.C. § 1503;

12 Interference with Interstate Commerce by Extortion, 18 U.S.C. § 1951; and

13 Interstate Travel in Aid of Extortion, 18 U.S.C. § 1952.

14 These charges all stem from a massive assault on law enforcement officers in April  
15 2014, while those officers were duly executing the orders of the United States District  
16 Court for the District of Nevada.

17 Six defendants—Burleson, Drexler, Parker, Stewart, Lovelien, and Engel—  
18 were severed and tried in the first trial, beginning in February 2017. In April 2017,  
19 the jury returned guilty verdicts on some of the counts as against Burleson and Engel,  
20 but were deadlocked on the remaining counts. The jury further remained deadlocked  
21 on all counts as to defendants Parker, Drexler, Stewart, and Lovelien.

22 The Court declared a mistrial on all deadlocked counts and ordered their  
23 retrial on June 26, 2017. The government has since dismissed the remaining  
24

1 deadlocked counts against defendants Burleson and Engel, and the retrial of Parker,  
2 Drexler, Stewart, and Lovelien commenced on July 10, 2017. In August 2017, the jury  
3 acquitted Lovelien and Stewart, but hung on certain counts as to Parker (four counts)  
4 and Drexler (two counts). Defendants Parker and Drexler were subsequently joined  
5 for trial with defendants Cliven Bundy, Ryan Bundy, Ammon Bundy, Ryan Payne,  
6 and Peter Santilli. All seven defendants are set to proceed to trial commencing on  
7 October 10, 2017.

8 **B. Legal Standard.**

9 1. *Federal Rule of Evidence 402*

10 “Evidence which is not relevant is not admissible.” Fed. R. Evid. 402. Evidence  
11 is relevant only if it has “any tendency to make the existence of an element slightly  
12 more [or less] probable than it would be without the evidence.” *Jackson v. Virginia*,  
13 443 U.S. 307, 320 (1979). In other words, only evidence that is relevant to the  
14 elements of the charge against defendant, or to a legal defense, is admissible at trial.  
15 *See* Fed. R. Evid. 402. Although a defendant is entitled to confront witnesses and to  
16 present a defense, he has no right to present irrelevant evidence. *See Wood v. Alaska*,  
17 957 F.2d 1544, 1549 (9th Cir. 1992). The Court has discretion to determine which  
18 issues are relevant to the proceedings. *See id.*

19  
20 Defenses that are not legally cognizable are properly excluded as irrelevant.  
21 *See United States v. Southers*, 583 F.2d 1302, 1305 (5th Cir. 1978) (evidence of  
22 eventual repayment of misapplied funds does not negate the requisite intent); *United*  
23 *States v. Harris*, 313 Fed. Appx. 969, at \*1 (9th Cir. 2009) *vacated on other grounds*,

1 *Harris v. United States*, 130 S. Ct. 3542 (2010) (in public corruption case, evidence of  
2 city council’s motivation for rescinding public contracts irrelevant to issue of whether  
3 defendant engaged in self-dealing); *United States v. Urfer*, 287 F.3d 663, 665 (7th Cir.  
4 2002) (in prosecution for willful damage to federal government property, district court  
5 properly refused to allow defendants to turn the trial into a referendum on national  
6 defense strategy).

7           2.       *Federal Rule of Evidence 403*

8           Even if evidence offered by a defendant has probative value, it is properly  
9 excluded under Rule 403 of the Federal Rules of Evidence. That rule provides, in its  
10 pertinent part:

11                     Although relevant, evidence may be excluded if its probative value is  
12                     substantially outweighed by the danger of unfair prejudice, confusion  
13                     of the issues, or misleading the jury, or by considerations of undue  
                          delay, waste of time . . . .

14           Fed. R. Evid. 403; *see also United States v. Sarno*, 73 F.3d 1470, 1488-89 (9th Cir.  
15 1995) (exclusion of evidence relating to proof of fact that was not element of charge  
16 not abuse of discretion where such evidence “might well have (as the district court  
17 here concluded) induced confusion in the minds of the jury and distracted them from  
18 the true issue [of the charge]”).

19           3.       *Jury Nullification Generally*

20           Nullification is “a violation of a juror’s oath to apply the law as instructed by  
21 the court.” *Merced v. McGrath*, No. C-03-1904 CRB, 2004 WL 302347, at \*6 (N.D.  
22 Cal. Feb. 10, 2004), *aff’d*, 426 F.3d 1076 (quoting *United States v. Thomas*, 116 F.3d  
23 606, 614 (2d Cir. 1997)). When a defendant introduces, or attempts to introduce,  
24

1 irrelevant information, arguments, or questions designed to encourage jury  
2 nullification, the court has a duty to forestall or prevent juror nullification “by firm  
3 instruction or admonition.” *Thomas*, 116 F.3d at 616 (2d Cir. 1997). *See also United*  
4 *States v. Young*, 470 U.S. 1, 7–10 (1985) (holding that the district court has a duty to  
5 prevent improper arguments to the jury, including those designed to “divert the jury  
6 from its duty to decide the case on the evidence”); *United States v. Sepulveda*, 15 F.3d  
7 1161, 1190 (1st Cir. 1993) (“A trial judge . . . may block defense attorneys’ attempts  
8 to serenade a jury with the siren song of nullification.”); *Zal v. Steppe*, 968 F.2d 924,  
9 930 (9th Cir. 1992) (Trott, concurring) (“[N]either a defendant nor his attorney has a  
10 right to present to a jury evidence that is *irrelevant* to a *legal* defense to, or an element  
11 of, the crime charged. Verdicts must be based on the law and the evidence, *not* on jury  
12 nullification as urged by either litigant.”) (emphasis added); *United States v. Trujillo*,  
13 714 F.2d 102, 106 (11th Cir. 1983) (“[D]efense counsel may not argue jury nullification  
14 during closing argument”).

### 15 C. Argument.

#### 16 1. An Ungrounded Self-Defense Argument Should not be 17 Permitted as Its Sole Purpose Would Be to Allow Defendants the 18 Opportunity to Introduce Nullification.

19 “A defendant is entitled to a jury instruction regarding his theory of defense if  
20 it is legally sound and founded in the evidence.” *United States v. Jackson*, 726 F.2d  
21 1466, 1468 (9th Cir. 1984). While the factual foundation for a requested instruction  
22 need not be great, *see, e.g., United States v. Sanchez-Lima*, 161 F.3d 545, 549 (9th  
23 Cir. 1998) (should receive self-defense instruction when “there is any foundation in  
24

1 the evidence”), it must amount to more than a mere “scintilla” (*see, e.g., United States*  
2 *v. Morton*, 999 F.2d 435, 437 (9th Cir. 1993) and cannot rest on facts that simply do  
3 not support the instruction. *See, e.g., United States v. Rodriguez*, 502 F. App’x 637,  
4 638 (9th Cir. 2012) (“Rodriguez’s action of charging [the victim] after [the victim]  
5 backed away negates any claim of self-defense or defense of others.”).

6 If evidence the defendant wishes to admit is not relevant or admissible, it is  
7 proper to exclude both the irrelevant evidence and any argument pertaining to it. *See*  
8 *United States v. Sapse*, Case 13-10592, Doc. 79 (9th Cir. Jan. 7, 2016) (“Appellant  
9 failed to establish the connection between the FDA’s politics and the issues in the  
10 case. Therefore, the district court properly excluded this evidence as being  
11 irrelevant.”) (citing *United States v. Vallejo*, 237 F.3d 1008, 1015-17 (9th Cir. 2001)).

12 As the Court has previously considered, self-defense and defense of others  
13 against law enforcement officers are only available if (1) the defendant reasonably  
14 mistakes the officer’s status and uses and repels a use of force; (2) the defendant  
15 repels excessive force by the officer. In this case, the Court is in the unique position  
16 of having evaluated the evidence the defense has presented on self-defense by  
17 defendants Parker and Drexler. In both of their previous trials, including the second  
18 by proffer, multiple witnesses have taken the stand and admitted they saw people in  
19 uniform in the area they expected the BLM and the cattle to be, behind marked patrol  
20 vehicles. Most if not all admitted they knew the victims to be federal agents or law  
21 enforcement. All admitted a large crowd, including persons with firearms, advanced  
22 on the officers. All admitted the officers never moved forward, made physical contact  
23  
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1 with any person in the mob, or arrested anyone in the mob. All admitted the victims  
2 retreated. In sum, there is no evidence that BLM officers used excessive force or  
3 were not readily identifiable on April 12, 2014.

4 The five “Tier 1” defendants have even less in the way of a self-defense  
5 argument. Cliven Bundy and Ryan Payne were not present in the wash, so there can  
6 be no claim by them that they were acting in response to any use of excessive force or  
7 that they did not know that the BLM officers where in fact law enforcement officers.  
8 Ammon and Ryan Bundy and Santilli fare no better making an argument they had a  
9 right to lead a crowd of people to advance on the officers.

10 Accordingly, third-party or lay testimony or opinions regarding whether BLM  
11 officers appeared “militarized” or instilled fear in others by their appearance is  
12 irrelevant and the 403 balancing test tips well in favor of exclusion, for the reasons  
13 discussed further in Section 3 below.

14 Further, evidence adduced during the investigation reveals that the  
15 defendants hold views of the U.S. Constitution that they claim justify their actions  
16 during the impoundment operation, including a right to “defend their property  
17 rights.” Neither the U.S. Constitution nor any other law recognizes “defense of  
18 property” “necessity” or “justification” as a defense to assault on a federal officer or  
19 extortion. Nor does the law does permit citizens to object to seizures of property by  
20 law enforcement officers by resorting to violence. *United States v. Przybyla*, 737 F.2d  
21 828, 829 (9th Cir. 1984) (“Even if appellant were justified in requesting the agents to  
22 leave his property.... use of a weapon was unlawful.”). In *United States v. Branch*, the  
23  
24

1 Fifth Circuit likewise ruled that defendants who opened fire on federal agents  
2 attempting to execute a search warrant could not make out a valid defense. *Id.* at 91  
3 F.3d 699, 714 (5th Cir. 1996) (the law “must accommodate a citizen's duty to accede  
4 to lawful government power and the special protection due federal officials  
5 discharging official duties.”). As articulated by the Third Circuit:

6 Society has an interest in securing for its members the right to be free from  
7 unreasonable searches and seizures. Society also has an interest, however, in  
8 the orderly settlement of disputes between citizens and their government; it  
9 has an especially strong interest in minimizing the use of violent self-help in  
10 the resolution of those disputes. We think a proper accommodation of those  
11 interests requires that a person claiming to be aggrieved by a search conducted  
12 by a peace officer pursuant to an allegedly invalid warrant test that claim in a  
13 court of law and not forcibly resist the execution of the warrant at the place of  
14 search.

15 *United States v. Ferrone*, 438 F.2d 381, 390 (3d Cir. 1971) (footnotes omitted).

16 Therefore, the Court should preclude explanations and arguments in furtherance of  
17 such non-cognizable claims and should preclude arguments or explanations about the  
18 defendants’ views of the U.S. Constitution. None of them presents a defense, excuse,  
19 or justification for the crimes charged in this case.

20 **2. “State of Mind”/Self-Defense Does Not Justify Admitting  
21 Irrelevant, Prejudicial, and Inaccurate Evidence with the  
22 Object of Nullifying the Jury.**

23 In a prosecution for threatening and assaulting federal law enforcement  
24 officers, officer conduct is not at issue unless it gives rise to a claim of self-defense.  
Here, it does not. The government showed in Trials 1 and 2 (*see* Trial Brief and  
Motions in Limine ECF No. 1799) that self-defense is not a cognizable defense here  
because: (1) the defendants cannot offer more than a mere scintilla of evidence that

1 they did not know that the officers in the Wash were law enforcement officers; or (2)  
2 the defendants cannot show that the officers' used of excessive force, and certainly  
3 not that the defendants' response to the officers' use of force was necessary and  
4 proportionate.

5 Under the rules of evidence, lay opinions, statements, and beliefs about officer  
6 conduct and use of force – like those presented by Parker – are not admissible even if  
7 officer conduct was at all relevant at this trial. *See* Fed. R. Evid. 701 (limiting lay  
8 witness opinion to circumstances not present here); 404(b) (precluding evidence of  
9 other acts to show that a person acted in conformity thereto). But here, they do not  
10 meet even the minimum threshold of relevancy because evidence of officer conduct in  
11 this case does not advance proof of a defense or negate an element of the offense,  
12 including intent.

13 Further, the fact that a defendant testifies about his opinions and beliefs about  
14 the conduct of the BLM, or attempts to explain or justify those belief and opinions,  
15 does not cloak them with the mantle of admissibility even if it they are offered to  
16 supposedly describe or explain a defendant's thinking ("state of mind") at the time.  
17 A defendant has *no* right to abrogate the rules of evidence in order "to explain  
18 himself" – or to otherwise present reasons that do not amount to a defense or negate  
19 an element of the offense. To allow otherwise, merely provides him with a vehicle to  
20 expound upon his beliefs about the First Amendment, the BLM, his alternative  
21 reality view of the world, and a host of other irrelevant matters – all in an attempt to  
22 nullify the verdict. *United States v. Rosenthal*, 266 F. Supp. 2d 1068, 1075 (N.D. Cal.  
23  
24

1 2003), *rev'd on other grounds*, 454 F.3d 943 (9th Cir. 2006) (“To permit nullification  
2 in cases where a defendant has a ‘good’ reason for his conduct when motive is not an  
3 element of the crime allows jurors to use their individualized set of beliefs as to ‘good’  
4 reasons to be determinative of guilt or innocence. Reasons, good or bad, are of course  
5 relevant to sentencing, but they are not accepted by courts as a basis for verdicts.”).

6 On this point, *Zal* (in particular, Judge Trott’s concurrence) is illustrative.  
7 There, the defendants were charged with criminal trespass during their protests of  
8 abortion clinics. At trial, the district court excluded any defenses of (1) necessity; (2)  
9 defense of others; (3) compliance with international law, treaties, or declarations; and  
10 (4) mistake of fact. Moreover, the court precluded the use of about 50 words that were  
11 *linked to the excluded defenses*, such as: unborn; feticide, murder, killing centers,  
12 fetus, slaughter, destroy homicide, butchery, carnage, and thug. When *Zal* —  
13 portraying himself a zealous advocate for seven of the defendants — blatantly ignored  
14 the order and used the proscribed words in front of the jury, the court cited him with  
15 contempt.  
16

17 On appeal, *Zal* argued, among other things, that the court’s exclusions violated  
18 his client’s Sixth Amendment right to “explain himself” and his actions to a jury. In  
19 affirming the contempt citation, however, the Ninth Circuit—recognizing that the  
20 proscribed words and stricken defenses were simply irrelevant to the elements of the  
21 offense—ruled:

22 Zal essentially is arguing that the [court’s] orders prevented the jury  
23 from fully appreciating why his clients acted unlawfully; there can  
24 be no constitutional violation if *Zal* had no right to present the

1 excluded defenses. Zal had *no* constitutional right to present  
2 evidence *merely to bring out the reason for his clients' actions*.

3 *Zal*, 968 F.2d at 929.

4 Judge Trott's concurrence expanded on the fact that that Zal — like the  
5 defendants here — was trying, through irrelevant evidence, inflammatory terms, and  
6 “need-to-explain-myself” palaver, to pursue the equally-impermissible goal of  
7 nullification:

8 [T]he [right to explain/right to present reasons] argument simply  
9 fails to come to grips with Zal's admitted central purpose: *to brush*  
10 *aside the court's rulings on the precluded defenses and to prevail*  
11 *wrongfully on the jurors to exercise their illegitimate power of*  
12 *nullification*. Such a fundamentally lawless act in a court of law is  
13 not protected by the Constitution. To deny an attorney this type of  
14 “explanation” is certainly not to deny a defense right to effective  
15 representation.

16 *Zal*, 968 F.2d at 930 (emphasis added); accord *United States v. Sapse*, 628 F. App'x  
17 516, 516-517 (9th Cir. 2016) (unpublished) (in prosecution for fraud and violation of  
18 federal regulations, Ninth Circuit emphatically affirms Judge Dawson's refusal to  
19 allow defendants to discuss irrelevant issue of the Food and Drug Administration's  
20 supposedly chilling effect on innovative medical procedures, such as those being  
21 hawked by the defendants: “The district court prohibited the defense from  
22 introducing evidence related to the FDA's politics to rebut the evidence of the  
23 regulations violations. Appellant argues that this decision was in error and violated  
24 his right to present a defense . . . . Appellant failed to establish the connection  
between the FDA's politics and the issues in the case. Therefore, the district court

1 properly excluded this evidence as being irrelevant.”) (*citing United States v. Vallejo*,  
2 237 F.3d 1008, 1015–17 (9th Cir. 2001)).

3 A defendant’s subjective beliefs and opinions were similarly excluded in *United*  
4 *States v. Komisaruk*, 885 F.2d 490 (9th Cir. 1980). There, the defendant was charged  
5 with willfully damaging government property by vandalizing an Air Force computer.  
6 *Id.* at 491. At trial, the district court precluded the defendant from presenting her  
7 “political, religious, or moral beliefs” about whether a particular computer navigation  
8 system was legal under international law.

9 After conviction and upon appeal, the defendant urged that she had been  
10 precluded from presenting evidence of her good motive (*i.e.*, her desire to prevent  
11 nuclear war) to negate the government’s evidence of criminal intent. *Id.* at 493; *see*  
12 *also id.* at 492-493 (describing irrelevant beliefs, including view that the Air Force  
13 computer was illegal under international law, and that she was otherwise morally  
14 and legally justified in her actions). The Ninth Circuit affirmed that the defendant’s  
15 “personal disagreement with national defense policies could not be used to establish  
16 a legal justification for violating federal law nor as a negative defense to the  
17 government’s proof of the elements of the charged crime” *Id.* at 492.

18  
19 The same is true here. None of the defendants, who were present in the Wash  
20 on April 12 has a meritorious argument that the law permitted their actions. They  
21 knew very well the persons they assaulted were BLM, having specifically recruited  
22 hundreds of people to “match” or “show” force to the BLM. They then executed that  
23  
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1 show of force by blocking a BLM convoy on April 9<sup>th</sup> and assaulting federal law  
2 enforcement officers on April 12.

3 Similarly, the opinions and statements by political and opinion leaders about  
4 BLM's presence in Bunkerville and the manner in which it engaged in impoundment  
5 operations have even less relevance.

6 Defendants should not be allowed, therefor, to present lay or third-party  
7 testimony or opinions and/or argue, explain, or expound upon their "thoughts" about  
8 what BLM was doing or should have been doing during impoundment operations.  
9 This case is no different from other emotionally-charged cases – like the abortion  
10 clinic cases – where defendants are precluded from presenting their oftentimes one-  
11 sided moral and philosophical view of the world around them, all in the hope of  
12 finding someone on the jury who agrees with them and will, accordingly, vote to  
13 nullify the verdict.

14 While the defendants may have disagreed with BLM's operations and/or  
15 methods, their thoughts, reasons, explanations, and opinions about these matters at  
16 the time – however genuine or contrived – do not (and cannot) give them a legal pass  
17 to assault, threaten, and extort a federal officer under any cognizable legal theory.  
18 Thus, they should be precluded from introducing their thoughts, rationale,  
19 explanations, and opinions at trial as if they did. To allow this would, as Judge Trott  
20 stated, reduce the trial to a "free-for-all, in which the laws *enacted by the people*  
21 *through their democratically elected representatives* effectively would [be] ignored and  
22 repealed." *Zal*, 968 F.2d at 930 (emphasis added).

1           **3. Evidence Intended to “Dirty Up” the Victims of this Assault is**  
2           **Irrelevant and Unfairly Prejudicial Jury Nullification.**

3           Evidence which is intended to portray victims in a negative light and suggest  
4 that an acquittal should be entered because the victims deserve to be victims is not  
5 relevant to any charge or defense. Submitting such evidence to a jury asks them to  
6 engage in improper jury nullification. Therefore evidence intended to suggest,  
7 however inaccurately, that BLM officers were “militarized” (e.g., wearing their  
8 uniforms and carrying their firearms), that they “brutalized” protestors on April 6 or  
9 9, 2014, that they “occupied” Bunkerville (e.g., brought sufficient personnel to conduct  
10 a far-ranging cattle operation and stayed in the local hotels), that they established  
11 rights-crushing First Amendment zones (safe places with parking off widely used  
12 roads that would always be open to the public), that they indiscriminately killed  
13 cattle (when some were humanely euthanized following injury), and similar  
14 arguments constitute nothing more than unfairly prejudicial and inadmissible  
15 attacks on the victims of these crimes.

16           Similarly irrelevant and prejudicial is any evidence or argument that any  
17 officers connected with the impoundment are alleged to have engaged in workplace  
18 misconduct. From the pretrial motions and reciprocal discovery received in this case,  
19 it is apparent that defendants will seek at trial to advance evidence of allegations  
20 that the SAC of the impoundment was investigated by the Department of the Interior,  
21 Office of Inspector General, in connection with other events or cases unrelated to the  
22 impoundment operation. They further may seek to suggest that other officers who  
23  
24



1 either worked with, or worked for, the SAC either knew, or should have known, of  
2 any allegations of misconduct and were somehow influenced by the SAC.

3 Further in this same vein, defendant Ammon Bundy has previously claimed  
4 that officers at the impoundment site improperly shredded documents during the  
5 evacuation of the Impoundment Site, basing these claims on the fact that a bag (or  
6 bags) of shredded documents was (were) recovered from a dumpster after BLM left  
7 the site. Testimony from Trial 1, as well as evidence advanced during pre-trial  
8 litigation of this case, failed to show that any shredding of documents was in any way  
9 improper – in fact, it was fully justified given the circumstances under which the  
10 BLM was forced to abandon the impoundment site.

11 During cross-examination of government witnesses at Trial 1, defendants  
12 attempted to adduce evidence of this nature, including allegations of workplace  
13 misconduct by the SAC as well as evidence of that BLM officer intimidated protestors  
14 or residents of Bunkerville. These arguments were offered either under the guise of  
15 impeachment or to advance a theory of self-defense not available under the law. The  
16 effect of this evidence, however, is to “dirty up” the victims by implying that they  
17 acted unethically, improperly, or excessively during the impoundment operation  
18 when, in truth and in fact, there is no evidence to support any such claim, the officers  
19 acting within all applicable rules, regulations, and the law.

21 Rule 403 does not limit “unfair prejudice” to one side. “Unfair prejudice”  
22 means, at its most serious, “an undue tendency to move the tribunal to decide  
23 on an improper basis, commonly, though not always, an emotional one.”  
24 McCormick on Evidence § 185 at n. 31 (2d ed.1972); see Fed. R. Evid. 403, 1972  
Advisory Committee Note. While a defendant is fully entitled to prove self  
defense, a defendant is not entitled to persuade a jury by evidence “justifying

1 the deliberate destruction by private hands of a detested malefactor.” II  
2 Wigmore on Evidence § 246, at 57.

3 *United States v. James*, 169 F.3d 1210, 1216 (9th Cir. 1999) (Kleinfeld, J., dissenting);  
4 *United States v. Comerford*, 857 F.2d 1323 1324 (9th Cir. 1988) (affirming the trial  
5 judge's decision to keep the domestic violence evidence out in an assault trial  
6 involving unrelated males); *Cohn v. Papke*, 655 F.2d 191, 192-95 (9th Cir. 1981)  
7 (holding trial judge had abused his discretion by admitting the defendants' evidence  
8 that the plaintiff was homosexual, because the man's sexuality was of limited  
9 relevance, and the relevance was outweighed by the risk of unfair prejudice); *United*  
10 *States v. Driver*, 945 F.2d 1410, 1416 (8th Cir. 1991) (holding “evidence of the child  
11 abuse investigation involving the victim would have served merely to portray him as  
12 a bad person, deserving to be shot, but did not relate to Driver’s claim of self  
13 defense.”).

14 Accordingly, the Court should preclud the defendants from offering arguments  
15 or advancing allegations that the officers acted unethically, improperly, or excessively  
16 either during the impoundment or in the workplace outside the impoundment.

#### 17 **4. Previous Acquittals or Hung Juries are Irrelevant.**

18 In *United States v. Kerley*, 643 F.2d 299 (5th Cir. 1981), the court wrote that  
19 “... evidence of a prior acquittal is not relevant because it does not prove innocence  
20 but rather merely indicates that the prior proceeding failed to meet its burden of  
21 proving beyond a reasonable doubt at least one element of the crime.” Fed.R.Evid.  
22 401. But “ ‘evidence of a prior acquittal is not relevant because it does not prove  
23 innocence but rather merely indicates that the prior proceeding failed to meet its  
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1 burden of proving beyond a reasonable doubt at least one element of the crime.’ “  
2 *United States v. Gambino*, 818 F. Supp. 536, 539 (E.D.N.Y.1993) (quoting *United*  
3 *States v. Kerley*, 643 F.2d 299 (5th Cir.1981)); *Gentile v. Cnty. of Suffolk*, 926 F.2d  
4 142, 161 (2d Cir.1991) (“[A] judgment of acquittal does not necessarily mean that  
5 the defendant is innocent; it means only that the government has not met its burden  
6 of proof beyond a reasonable doubt.” (citing *Viserto*, 596 F.2d at 536–37)); *United*  
7 *States v. Jones*, 808 F.2d 561, 567 (7th Cir. 1986) (“Here, the acquittal shows only  
8 that state prosecutors failed to meet their burden of proof.”).

9           It is settled that a criminal defendant ordinarily may not introduce  
10 evidence at trial of his or her prior acquittal of other crimes. The hearsay,  
11 relevance, and more-prejudicial-than-probative rules generally preclude  
the admission of evidence of such prior acquittals.

12 *United States v. Williams*, 784 F.3d 798, 803 (D.C. Cir. 2015). Therefore, the  
13 defendants should not be permitted to introduce any evidence or make any  
14 argument with reference to acquittals or hung juries either in the Malheur case or  
15 previous trials in this case.

16           **5. Arguments or Explanations about the Defendants’ Claimed**  
17 **Legal Beliefs are not Relevant.**

18           The defendants’ claimed views on the validity of federal laws are immaterial  
19 to any admissible defense. *See United States v. Benabe*, 654 F.3d 753, 767 (7th Cir.  
20 2011) (citing cases)); *United States v. Moore*, 627 F.2d 830, 833 (7th Cir. 1980) (“Good  
21 faith disagreements with the law or good faith beliefs that it is unconstitutional are  
22 not defenses.”). A defendant’s belief that the law should not apply to him or that the  
23 law itself is invalid or unconstitutional provide no such defense. *United States v.*

1 *Dack*, 987 F.2d 1282, 1285 (7<sup>th</sup> Cir. 1993) (district court did not err in “advising the  
2 jury that a disagreement with or a protest to the tax laws was not a defense”); *United*  
3 *States v. Hairston*, 819 F.2d 971, 973 (10<sup>th</sup> Cir. 1987) (“[G]ood faith belief that [the  
4 laws] are unconstitutional provides no defense”).

5 Arguments regarding the validity of federal law are consistently rejected in  
6 multiple contexts. For example, contentions that one does not have to pay taxes  
7 because the code is unconstitutional or invalid are not permissible good faith claims  
8 and need not be heard by the jury. *Cheek v. United States*, 498 U.S. 192, 206 (1991)  
9 (holding “a defendant's views about the validity of the tax statutes are irrelevant to  
10 the issue of willfulness and need not be heard by the jury”). Such contentions “do not  
11 arise from innocent mistakes caused by the complexity of the Internal Revenue Code.  
12 Rather, they reveal full knowledge of the provisions at issue and a studied conclusion,  
13 however wrong, that those provisions are invalid and unenforceable.” *Cheek*, 498 U.S.  
14 at 205. Likewise, not paying taxes because you do not like how the money is spent or  
15 because you do not like various government policies are not valid defenses to a tax  
16 crime. See *United States v. Smith*, 618 F.2d 280, 282 (5<sup>th</sup> Cir. 1980); *United States v.*  
17 *Pilcher*, 672 F.2d 875, 877 (11<sup>th</sup> Cir. 1982); cf. *United States v. Lee*, 455 U.S. 252, 260  
18 (1982) (“[t]he tax system could not function if denominations were allowed to  
19 challenge the tax systems because tax payments were spent in a way that violates  
20 their religious beliefs”).

22 Thus, evidence or argument explaining, justifying, or advancing the validity of  
23 the defendants’ claimed beliefs as a basis for a defense of good faith should therefore  
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1 be excluded as improper jury nullification arguments. *See United States v. Young*,  
2 470 U.S. 1, 7–10 (1985) (holding that district court has duty to prevent counsel from  
3 making improper arguments to the jury, including those designed to “divert the jury  
4 from its duty to decide the case on the evidence”); *United States v. Ernst*, No. 10-CR-  
5 60109-AA-01, 2014 WL 1303145, at \*1 (D. Or. Mar. 31, 2014) (“Defendant was not  
6 entitled to question the jury as to the validity of federal law, and he was not entitled  
7 to present arguments in favor of jury nullification.”).

8 Further, pretrial litigation and reciprocal discovery received in this case  
9 suggest that defendant Santilli may attempt to advance arguments that his actions  
10 were protected under some sort of First Amendment privilege. No such privilege  
11 exists under the First or Second Amendments nor do they present a cognizable  
12 defense to any of the crimes charged. Nor can any of the other defendants invoke  
13 either claim as an excuse, justification or defense which has no foundation in the law.  
14 There is no “protest immunity” such force, threats or violence are shielded from  
15 prosecution. Nor is there a “journalist immunity” that would shield defendant Santilli  
16 from charges for inciting or encouraging others to violence or recruiting militia to  
17 support defendant Bundy. The defendants should not be allowed to suggest that the  
18 jury can find, or consider, that defendants enjoy an immunity from prosecution under  
19 the Constitution where none exists.  
20

1           **6. The Court Should Preclude General Statements That the Jury**  
2           **Should “Send a Message” to the Government or That The Jury**  
3           **Should Consider The Potential Punishment of the Defendants.**

4           “Statements clearly designed to encourage the jury to enter a verdict on the  
5 basis of emotion rather than fact are irrelevant and improper.” *United States v.*  
6 *Nobari*, 574 F.3d 1065, 1076 (9th Cir. 2009) (internal quotations omitted).

7           The point of the “send a memo” statement was that if the jury acquitted  
8 Sanchez based on his duress defense, the verdict would in effect send a  
9 message to other drug couriers to use that defense themselves. This message  
10 would extend “to all drug traffickers, to all persons south of the border and in  
11 Imperial County and in California—why not our nation while we’re at it.” The  
obvious implied consequence of such a message would be increased  
lawbreaking, because couriers would be less afraid of conviction. Thus, by his  
“send a memo” statement, the prosecutor was encouraging the jury to come to  
a verdict based not on Sanchez’s guilt or innocence, but on the “potential social  
ramifications” of the verdict.

12 *United States v. Sanchez*, 659 F.3d 1252, 1257 (9th Cir. 2011) (finding the statement  
13 improper); *United States v. Leon-Reyes*, 177 F.3d 816, 823 (9th Cir.1999) (prosecutors  
14 may not “point to a particular crisis in our society and ask the jury to make a  
15 statement” with their verdict); *United States v. Williams*, 989 F.2d 1061, 1072 (9th  
16 Cir. 1993) (improper to exhort jury to “[t]ell these defendants that we do not want  
17 [methamphetamine] in Montana”).

18           The prosecutor’s comment was made in response to defense counsel’s blatant  
19 plea for jury nullification, in which he told the jury to send a message that the  
20 government “should be spending their thousands of dollars on other things like  
gangs and dope and not this kind of case such as innocent elderly people.

21 *United States v. Parker*, 991 F.2d 1493, 1498 (9th Cir. 1993) (finding improper  
22 argument by defense counsel allowed the government to make a similar argument  
23 out of fairness).

1            “It has long been the law that it is inappropriate for a jury to consider or be  
2 informed of the consequences of their verdict.” *United States v. Frank*, 956 F.2d 872,  
3 879 (9th Cir. 1992). Inappropriate references could be as overt as “you understand  
4 the defendant is facing up to five or ten years in prison if convicted,” or as subtle as  
5 “the defendant is facing a lot of time,” “this case has serious consequences for the  
6 defendant,” or “the defendant's liberty is at stake in this trial.” However phrased,  
7 such comments are inappropriate in light of this Court’s clear command that the jury  
8 not consider punishment in determining whether the defendant is guilty of the  
9 charged offense. *See, e.g., Frank*, 956 F.2d at 879.

10            So-called “send a message” arguments and inquiries of witnesses into potential  
11 punishment were made to or in front of the jury during Trial 1. They may occur  
12 during Trial 3. Such arguments are blatantly improper and should be precluded.

#### 13 **D. Conclusion.**

14            Like the defendant who criminally trespasses at an abortion clinic because he  
15 or she is morally opposed to constitutionally-protected abortion procedures, or like  
16 the defendant who sabotages military equipment because she is morally opposed to  
17 war, the defendants’ views and beliefs about the BLM (divorced from reality as they  
18 are) are flatly irrelevant because they cannot justify conduct that is squarely  
19 proscribed by the federal statutes. Nevertheless, these defendants may seek to air  
20 their views to the jury for the same impermissible reason as the defendants in the  
21 abortion clinic case: jury nullification; that is, the hope that the jurors (or, at least  
22 one of them) will ignore the relevant questions framed by the jury instructions (*viz.*,  
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1 “Did this defendant intentionally assault a law enforcement officer?” “Did this  
2 defendant intentionally threaten a law enforcement officer?”), and decide the case  
3 based on personal sympathy with the defendants’ supposed passionately-held beliefs.

4 Just as in the context of abortion clinic prosecutions, “whether [BLM  
5 enforcement of court orders] is a legitimate . . . practice or a moral perfidy is irrelevant  
6 to any element of extortion under the Hobbs Act [or assault statute]. The only purpose  
7 of repeated references [to such matters] . . . *would be to appeal to the emotions of the*  
8 *jury, inviting nullification.* Refusing to do so is consistent with ethical, professional  
9 practice.” *United States v. Arena*, 918 F. Supp. 561, 580 (N.D.N.Y. 1996) (emphasis  
10 added); *see also Zal*, 968 F.2d at 930 (realizing that references to peripheral matters  
11 under rubric of “need to explain” is actually designed to achieve the true “central  
12 purpose: to brush aside the court’s rulings on the precluded defenses and to prevail  
13 wrongfully on the jurors to exercise their illegitimate power of nullification”). This  
14 Court should now do the same and insist that the case be tried *only* on the admitted  
15 relevant evidence and relevant argument.  
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**CERTIFICATE OF SERVICE**

I certify that I am an employee of the United States Attorney's Office. A copy of the foregoing **GOVERNMENT'S MOTION IN LIMINE** was served upon counsel of record, via Electronic Case Filing (ECF).

DATED this 24<sup>th</sup> day of September, 2017.

*/s/ Steven W. Myhre*

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STEVEN W. MYHRE  
Assistant United State Attorney

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